# STATE OF CALIFORNIA DEPARTMENT OF MANAGED HEALTH CARE

PUBLIC MEETING ON THE PROPOSED

CORPORATE CONVERSION OF

STANFORD HEALTH CARE ADVANTAGE

ONLINE/TELECONFERENCE MEETING

HOSTED BY THE

DEPARTMENT OF MANAGED HEALTH CARE

SACRAMENTO, CALIFORNIA

TUESDAY, DECEMBER 8, 2020 1:00 P.M.

Reported by: Ramona Cota

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### **APPEARANCES**

## **DMHC STAFF**

Mary Watanabe, Director

Sara Durston, Attorney III

Erica Eisenhut, Program Manager

Havi Jogani, Attorney

Sarah Ream, Acting General Counsel

Jordan Stout, Associate Governmental Program Analyst

### **OTHER SPEAKERS**

Thomas "Tip" Kim Stanford Health Care Advantage

Yasmin Peled Health Access California

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1	PROCEEDINGS	
2	1:00 p.m.	
3	MS. DURSTON: Good afternoon. I am Sara Durston, an attorney	
4	at the Department of Managed Health Care and I will be the facilitator for this	
5	meeting.	
6	Welcome to the public hearing on the proposed corporate	
7	conversion of Stanford Health Care Advantage.	
8	The objective is to discuss our jurisdictional authority to oversee the	
9	transaction and to also solicit public input to inform the DMHC's review of the	
10	transaction.	
11	So a couple of housekeeping issues first and foremost. The	
12	agenda and presentation are posted on our DMHC public meeting web page.	
13	You can find that link on the right side of our website, which is healthhelp.ca.gov.	
14	And of course with everything these days hopefully we don't have	
15	any technical issues, but should we get disconnected we will just try to reconnect	
16	via Zoom.	
17	So our agenda today, which you should see in front of you in the	
18	PowerPoint, is we will start with remarks from our DMHC Director, Mary	
19	Watanabe, followed by an overview of our jurisdiction and authority, and an	
20	overview of the proposed conversion. Next we will have remarks from Stanford	
21	Health Care Advantage, and finally we will have an opportunity for public	
22	comment. We will provide an opportunity both via email or over phone if you	
23	have called in or via Zoom if you'd like via Zoom. Finally we will conclude the	
24	meeting with final remarks from our Director Mary Watanabe again.	

Now we will officially start the meeting and I will turn this over to our

- 1 Director, Mary Watanabe.
- 2 MS. WATANABE: Thank you, Sara. Welcome, everybody, to our
- 3 public meeting. We always like to start with our mission statement. The mission
- 4 of the California Department of Managed Health Care is to protect consumers'
- 5 health care rights and ensure a stable health care delivery system.
- 6 As Sara mentioned, our meeting today is on the proposed
- 7 conversion of Stanford Health Care Advantage. It is being held as required
- 8 under Article 11 of the Knox-Keene Act. The hearing will provide an opportunity
- 9 to publicly explain the Plan's proposed corporate conversion and for members of
- 10 the public to comment on what the DMHC should consider during its review.
- On May 14th of this year Stanford Health Care Advantage filed a
- 12 material modification with the Department of Managed Health Care to convert
- 13 from a nonprofit health plan to a for-profit health plan. Stanford Health Care
- 14 Advantage is a Medicare Advantage-only plan currently licensed to operate in
- 15 Alameda, San Mateo and Santa Clara Counties. This conversion does require
- 16 the Department's approval. If approved, Stanford Health Care will own 100% of
- 17 the converted plan.

- The Plan has also filed a separate material modification proposing
- 19 a change of control where Stanford Health Care would sell 83% of the plan to
- 20 Essence Plan Holdings if approved.
- 21 Many of you may remember that in 2018 Assembly Bill 595 gave
- 22 the Department additional authority to review proposed health plan mergers and
- 23 requires the DMHC to conduct an independent impact analysis for all major
- 24 mergers that have a significant impact on the state.
  - The DMHC may disapprove proposed mergers if the merger would

- 1 substantially lessen competition in health plan products. This applies to
- 2 transactions where a California-licensed health plan is being purchased or where
- 3 the plan is merging or consolidating with another California-licensed health plan
- 4 or insurer.
- 5 The Department has determined the proposed change of control of
- 6 Stanford Health Care Advantage is not a major transaction or agreement so
- 7 today's meeting is not related to the merger or consolidation. Instead, the focus
- 8 of today's hearing is on Stanford's conversion as required under Article 11.
- 9 Though we have determined the change of control is not a major transaction or
- 10 agreement, both the conversion and change of control remain under our review.
- Now I am going to turn it over to Havi Jogani, an attorney in our
- 12 Office of Plan Licensing, to provide an overview of DMHC's jurisdiction and
- 13 authority as it relates to our review of this transaction.
- 14 MR. JOGANI: Thank you, Mary.
- 15 I am Havi Jogani, an attorney with the Department, and the
- 16 licensing reviewer for the proposed conversion. Today I am going to talk
- 17 generally about the DMHC licensee Stanford Health Care Advantage, the
- 18 general requirements for nonprofit health plans under Article 11 of the Knox-
- 19 Keene Act, the proposed conversion of Stanford Health Care Advantage, and
- 20 what Stanford has filed with the Department. I am also going to touch bases on
- 21 the types of issues the Department reviews for when looking out for these types
- 22 of transactions.
- Let's start with a little background regarding the health plan.
- 24 Stanford Health Care Advantage is currently a nonprofit public benefit
- 25 corporation. As stated, the purpose of today's hearing is to discuss the Plan's

- 1 pending proposal to convert from nonprofit to for-profit status.
- The Plan has been licensed by the Department as a full-service
- 3 plan since February of 2014.
- 4 It currently offers Medicare Advantage products exclusively in the
- 5 counties of Alameda, San Mateo and Santa Clara. It offers these Medicare
- 6 Advantage products exclusively via contract with the Centers for Medicare and
- 7 Medicaid Services.
- 8 As of the most current reporting period the Plan has approximately
- 9 4,700 current enrollees.
- Now I will turn to a brief overview of the Department's review
- 11 process, including the requirements for nonprofit plans under Article 11 of the
- 12 Knox-Keene Act.
- The Department looks at several areas when reviewing a proposed
- 14 conversion or a restructuring of a health plan under Article 11, including the
- 15 plan's organizational and corporate changes, any issues regarding administrative
- 16 capacity of the health plan, how the plan is safeguarded to ensure and avoid
- 17 conflicts of interest relating to public benefit and charitable activities, as well as
- 18 notice requirements, including notice requirements relating to today's public
- 19 hearing.
- 20 Regarding member impact. I'm sorry, if we could stay on the prior
- 21 slide. As of current review, Stanford has represented the conversion will not
- 22 result in changes to the Plan's current provider network, benefits or current
- 23 member services, including the Plan's current contact information.
- The Plan has filed current conflict of interest policies relevant to the
- 25 proposed conversion for both Stanford Health Care Advantage, the Plan, and its

- 1 current sole member, Stanford Health Care. The Plan has also filed original and
- 2 proposed amended articles of incorporation and corporate bylaws relevant to the
- 3 proposed conversion.
- 4 Also as required under the Knox-Keene Act, both the Department
- 5 and the Plan have issued notice regarding today's public hearing. Specifically,
- 6 both the Department and the Plan noticed this hearing in newspapers of general
- 7 circulation within the Plan's service area. We utilized the San Jose Mercury
- 8 News, the Daily News and the Alameda Times Star. Notice was issued each
- 9 Friday for the entire month of November.
- Now on the next slide we will turn to some of the financial aspects
- 11 of the proposed conversion.
- 12 The Department's review of a proposed conversion under Article 11
- 13 also includes a determination of a health plan's fair market value. Specifically,
- 14 the Knox-Keene Act requires the plan's fair market value to be set aside for
- 15 charitable purposes and transferred to an appropriate organization prior to any
- 16 Department approval of a transaction.
- Any recipient of the set-aside amount must also have a mission
- 18 dedicated to serving the health care needs of Californians.
- In support of its proposal here the Plan has submitted a fair market
- 20 value opinion prepared by VMG Health. The VMG Health opinion identifies the
- 21 Plan's combined tangible net equity or TNE of approximately \$5.2 million to be
- 22 set aside for charitable purposes. In this instance the Plan has requested the
- 23 Department consider setting aside the charitable contribution and allow it to be
- 24 transferred to the Plan's parent, Stanford Health Care, in the form of equity
- 25 ownership in the Plan.

1	In terms of valuation the Department has also engaged experts	
2	PYA to review the fair market value opinion prepared and submitted by Stanford.	
3	Our experts PYA did review the fair market value opinion prepared by VMG	
4	Health and submitted by Stanford. PYA's review did find no material issue	
5	regarding the proposal submitted by Stanford and the fair market value opinion	
6	submitted and prepared by VMG Health.	
7	All the materials I just referenced, including the fair market value	
8	opinion and the Department's summary of the Department's consultant's findings	
9	are available on our public website under the conversion materials.	
10	I do want to include a reminder that the proposals remain under	
11	current review and are not yet approved. Both the conversion and the change of	
12	control, which I will speak to in a moment briefly, do require prior Department	
13	approval.	
14	For now I will move on to an overview of the proposed conversion.	
15	As our Director mentioned, in May of this year Stanford filed two	
16	material modifications, one proposing conversion from a nonprofit to for-profit	
17	status, and another material modification proposing a change of control whereby	
18	Essence Health Plan Holdings would acquire 83% of the converted plan.	
19	The Department has issued Orders of Postponement in June of this	
20	year, which remain in place.	
21	So as we have been clear, today's hearing does remain focused on	
22	the proposed conversion. Specifically, Stanford would convert from a nonprofit	
23	public benefit corporation to a for-profit corporation, under California law.	
24	If approved, the Plan's current sole member in nonprofit status,	
25	Stanford Health Care, would then become 100% owner of the converted for-profit	

- 1 plan.
- 2 Immediately subsequent to the proposed conversion and filed for
- 3 separate approval, the Plan has also proposed a change of control whereby
- 4 Essence Health Plan Holdings would acquire 83% of the converted plan. As
- 5 Mary did mention, the Department has determined that change of control is not a
- 6 major transaction or agreement for the purposes of Article 10.5 related to
- 7 mergers and acquisitions under the Knox-Keene Act. Also this finding is publicly
- 8 available on the Department's website under the conversion materials.
- 9 Finally I would like to turn and provide reference to some diagrams
- 10 regarding the proposed transaction.
- The organization charts we are looking at here do provide a high
- 12 level overview of the relationships between all the entities involved.
- As I mentioned, the health plan is proposing the conversion from
- 14 nonprofit to for-profit status to facilitate the change of control. The diagrams
- 15 pictured here do depict both the pre-conversion status of the Plan as a nonprofit
- 16 public benefit corporation and also depict the overall impact on the DMHC
- 17 licensee if both material modifications for the conversion and the change of
- 18 control are approved. If the conversion is approved the Plan will become a for-
- 19 profit corporation owned by Stanford Health Care.
- If the separately filed change of control is approved the Plan would
- 21 sell 83% of its holdings to Essence Health Plan Holdings. Stanford Health Care
- 22 would retain 17% ownership of the Plan and that is the amount represented and
- 23 requested by Stanford to also be representative and inclusive of the set-aside
- 24 amount for the purposes of the conversion.
- Thank you. I will now turn it back over to Sara Durston.

1	MS. DURSTON: Thank you, Havi.	
2	Now we will have comments from Thomas Kim. Thomas is a	
3	Member of the Board of Directors of Stanford Health Care Advantage and the	
4	Chief Market Development Officer for Stanford Health Care. After Thomas'	
5	comments we will have time for public comment. Take it away, Tip.	
6	MR. KIM: Thank you. Can everyone hear me?	
7	(Affirmative responses.)	
8	MR. KIM: Okay, great.	
9	Good afternoon, ladies and gentlemen, distinguished members of	
10	the DMHC, members of our community. My name is Tip Kim; I am the Chief	
11	Market Development Officer for Stanford Health Care and a Board Member for	
12	the Stanford Health Care Advantage Plan. I would like to take the opportunity to	
13	provide some key information regarding the conversion of our Medicare	
14	Advantage plan to you on behalf of my colleagues at Stanford Medicine.	
15	I would like to cover the following three areas:	
16	First I would like to share the strategic intent behind our creation of	
17	the Stanford Health Care Advantage Plan in 2015, the same intent that we carry	
18	forward with today.	
19	Second I would like to recount the evolution of our plan and the	
20	journey we have taken to arrive at our milestone today.	
21	Finally, I would like to state clearly our continuing commitment to	
22	Medicare Advantage and to this plan specifically to improve health care for the	
23	seniors in our community.	
24	Let me first turn to Stanford's strategic intent of why we entered the	
25	Medicare Advantage business in the first place.	

1	Medicare provides critical access to health care for seniors.	
2	Stanford Medicine embraces Medicare and especially the innovative business	
3	rules and models that CMS has created over the years. Stanford views Medicare	
4	as a leading indicator in many ways of how the rest of the health care system will	
5	evolve. Medicare Advantage, with all of its consumer protections, risk	
6	adjustment mechanisms, fair rules of the road that reward documented quality,	
7	stand at the top of the list of innovations that we at Stanford Medicine embrace.	
8	Stanford Medicine launched Stanford Health Care Advantage to	
9	create a stable provider-partner MA plan that would shield consumers from the	
10	volatility of large national carriers who have shown a pattern of repeatedly	
11	entering-exiting our communities. We wanted a stable learning environment	
12	where Stanford Medicine could become a leading practitioner in population	
13	health for seniors. Stanford wanted to become intimately familiar with the	
14	internal mechanics of an MA plan because we saw that the business models in	
15	place for Medicare Advantage would likely be adapted by other insurance	
16	products. These strategic rationales still hold very much true today.	
17	Let me now turn to our journey in operating and growing the Plan.	
18	We are proud to have grown the membership close to 5,000 members in the five	
19	years that we have been in operations. As is well known, there are many	
20	challenges to operating a small Medicare Advantage plan. Further, even since	
21	the launch of our plan in 2015, the level of resources required to maintain quality,	
22	consumer experience and regulatory compliance have continued to increase.	
23	The need for a partner, therefore, became necessary to continue	
24	with our mission. But it is important to underscore the fact that this decision was	
25	not strictly a matter of dollars and cents. The skills, infrastructure and talent	

- 1 required to provide the best member experience for the long term compelled us
- 2 to seek the right administrative partner. Over the course of 18 months we
- 3 evaluated 13 different parties, including numerous not-for-profit entities.
- 4 In the end the Essence Health Plan was the administrative partner
- 5 that we chose to continue our mission in Medicare Advantage. Their willingness,
- 6 insistence even, that we actively partner to produce superior outcomes and
- 7 financial performance that would allow us to reinvest in benefits, differentiated
- 8 Essence from other well-qualified parties we spoke to and for whom we were
- 9 maybe a bit too small and from whom we could not get commitments to maintain
- 10 continuity for our members.
- 11 Finally I would like to state unequivocally that Stanford Medicine
- 12 remains committed to our members, to this plan and to managed care overall.
- 13 Our network is not changing. Stanford physicians will continue to proudly serve
- 14 as the core network for this plan and further, our brand will stand behind this plan
- 15 as long as we care for members of this plan. Members can look forward to
- 16 further enhancements in their member experience that will come with the
- 17 transition.
- At its core our seeking conversion is a product of a deliberate,
- 19 strategic decision that best enables us to continue our mission for the long run.
- 20 Thank you very much for your time.
- 21 MS. DURSTON: Thank you very much, Tip.
- Now is the time we have all been waiting for, the time where you
- 23 can submit your own public comments. You can either submit comments right
- 24 now via Zoom or over the phone, I will provide directions for that, but you may
- 25 also provide public comments to our Stakeholder@DMHC.ca.gov email address.

- 1 You may submit comments there until 5:00 p.m. on December 15th, 2020.
- 2 So if you would like to submit comments now, if you are on Zoom
- 3 you can use the Raise Hand feature. We will unmute you and allow you to give
- 4 your comments. To raise your hand you will have to click on the icon labeled
- 5 Participants on the bottom of the screen, then click on the button labeled Raise
- 6 Hand. Once you have raised your hand and asked your question we will ask you
- 7 to lower your hand, that way we don't keep you in the queue. When it is your
- 8 turn to give public comment we will announce you and unmute your line.
- 9 Conversely for those attending on the phone, if you would like to give a comment
- 10 please dial \*9 and state your name and the name of your organization, if
- 11 applicable. That applies for everyone giving public comment, please give your
- 12 name and the name of your organization.
- So with that we will take our first comment. Again, if you are on
- 14 Zoom click on Participants and Raise Hand, if you are over the phone please dial
- 15 \*9.
- 16 DMHC ZOOM HOST: We have a comment from Yasmin. Go
- 17 ahead.
- 18 MS. PELED: Hi there. Can you hear me?
- 19 DMHC ZOOM HOST: Yes.
- 20 MS. PELED: Good afternoon. Yasmin Peled on behalf of Health
- 21 Access California, the statewide health consumer advocacy coalition. Thank you
- 22 to the Department for holding this important public meeting, both for the patients
- 23 of Stanford Health Care Advantage Plan and the precedent this deal may set.
- 24 We urge the Department to ask more questions and perform additional
- 25 investigations to ensure this sale is in the public interest and to impose

- 1 necessary undertakings and conditions.
- 2 In particular we raise three questions about this proposed sale.
- 3 First, the need for undertaking some commitments regarding continuity of care
- 4 for patients; second, the record of the acquiring entity Essence Health LLC; and
- 5 third, what commitments to continue charitable and community benefits will
- 6 continue after the transaction.
- 7 Independent evaluation confirmed that the Stanford Health Care
- 8 Advantage Plan has been consistently losing money, which raises concerns for
- 9 us that Essence Health may make significant changes to the provider network to
- 10 save money, which in turn could have serious continuity of care implications.
- 11 A quick online search of Essence Health raises serious questions
- 12 about their record. We would suggest that the Department thoroughly investigate
- 13 the whistleblower lawsuit and possible federal fraud investigation that Essence is
- 14 named in.
- 15 Stanford Health Care Advantage Plan is a nonprofit entity with a
- 16 charitable mission being transferred to a for-profit entity and we believe that it is
- 17 important that the charitable mission and commitments should continue after the
- 18 transaction.
- In conclusion, we urge the Department to ask additional questions
- 20 and conduct additional investigations regarding the sale of Stanford Health Care
- 21 Advantage to a for-profit health plan Essence LLC and to, at a minimum, impose
- 22 undertakings and conditions before any approval. Thank you.
- 23 MS. DURSTON: Thank you, Yasmin.
- We will continue accepting comments. Again, if you would like to
- 25 participate, if you are over the phone dial \*9 and if you are on Zoom press

1 Participants and then Raise Hand. 2 Do we have any other comments, Lulu? 3 DMHC ZOOM HOST: No one, no one as of yet, no. 4 MS. DURSTON: Okay. We'll give it just one more minute. 5 And as a reminder, you can also submit written comments to 6 Stakeholder@DMHC.ca.gov until 5:00 p.m. on December 15th, 2020. 7 Okay, assuming we have no more comments I will turn it back to 8 Mary, our Director, for closing remarks. 9 MS. WATANABE: Thank you, Sara. And thank you for all of our 10 online participants as well and to Yasmin for giving public comment. We do look 11 forward to receiving other written comments if there are any. 12 Just a reminder that this transaction is eligible for our Consumer 13 Participation Program. You can find more information on our website at the link 14 that you see here on the slide. I would also encourage the public to sign up for 15 our DMHC list serve to be notified of the Department's decision regarding this 16 transaction. You can sign up for our list serve by going to our website at 17 healthhelp.ca.gov; there is a place that says Keep In Touch and you can type 18 your email address in there. 19 I just want to acknowledge Tip Kim for joining us and giving 20 remarks today, thank you for participating. 21 I also want to just take a moment to acknowledge our Department 22 of Managed Health Care administrative team, Sara and Havi for their

participation. While it looks like this is going to be a short public hearing today

together and the coordination, so acknowledge the great work of the DMHC team

there is actually a tremendous amount of work that goes into putting these

23

24

1	to pull this off.		
2	Ar	d with that, that will conclude our pu	ublic hearing today on the
3	conversion of th	e Stanford Health Care Advantage.	Thank you all for joining.
4	Bye.		
5	(T	ne public meeting concluded at 1:24	ł p.m.)
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CERTIFICATE OF REPORTER

1		
2	I, RAMONA COTA, an Electronic Reporter and Transcriber, do	
3	hereby certify:	
4	That I am a disinterested person herein; that the foregoing	
5	Department of Managed Health Care Public Meeting was electronically reported	
6	by me and I thereafter transcribed it.	
7	I further certify that I am not of counsel or attorney for any of the	
8	parties in this matter, or in any way interested in the outcome of this matter.	
9	IN WITNESS WHEREOF, I have hereunto set my hand this 13th	
10	day of December, 2020.	
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